## "Land" as a legal, financial, economic and social object

Prof. Dr. habil. Fabian Thiel

Frankfurt University of Applied Sciences Urban Agglomerations Winter Term 2021

#### **Land Policy**

- Values
- Objectives
- Regulatory frameworks

Land rights and land tenure systems
 Land use management
 Land value and markets

Development and (re-)arrangement
 Land reform and distribution

- Environmental risk management - Land conflicts resolution

- Infrastructure for implementation of land policy and management strategies

**Land Administration System** 

**Land Management Paradigm** 

- Access to cadastre and geodetic reference information

Interoperability of Cadastral information and other land information

Spatial Data Infrastructure

Cadastre

The whole is more than the sum of the parts.
We need to understand the land sector as a system, and not as separated independent

components

 Spatial integrity and unique identification of land parcels
 Provides the link for securing rights and

controlling use

 Reflection of how people use land
 Key object for identification of rights, restrictions and responsibilities in the use of land
 Link between people and "the system" Land Parcel

# equitable, transparent, accountable and participatory land sector sustainable Land Policy and ensuring an effective, honest, concerning rules, processes and structures, as basis for a

**Land Governance** 

principles

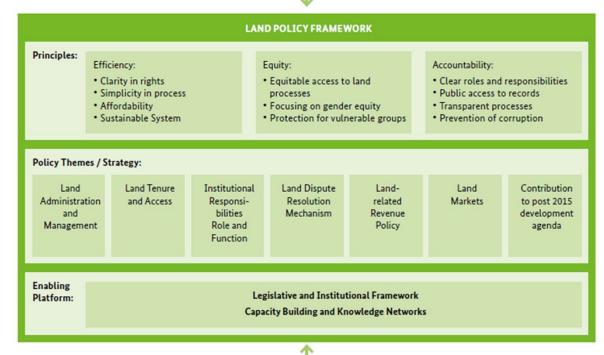
**Spatial Planning and Institutional Frameworks** 

"Land in Society"

#### LAND POLICY OBJECTIVES

Guided by the Voluntary Guidelines of Responsible Governance of Tenure

Good land governance goes far beyond good cadastral records!





#### Instruments / Tools: Land Land **Property Fees** Public Land Dispute Land Information Administration Development and Taxes Management Resolution Management NSDI and ICT Land · Land use Taxation · Inventory and Mediation planning Management · Court system support registration system Regularisation · Spatial planning Valuation Dispute Geodetic system Allocation Cadastral and strategy system resolution control · Development Monitoring · Lease/Licence mechanisms Spatial surveying and approval systems Disposal · Right to appeal information mapping Resettlement Transparent strategy planning landbased fee · IT services · Land conregulations solidation and readjustment







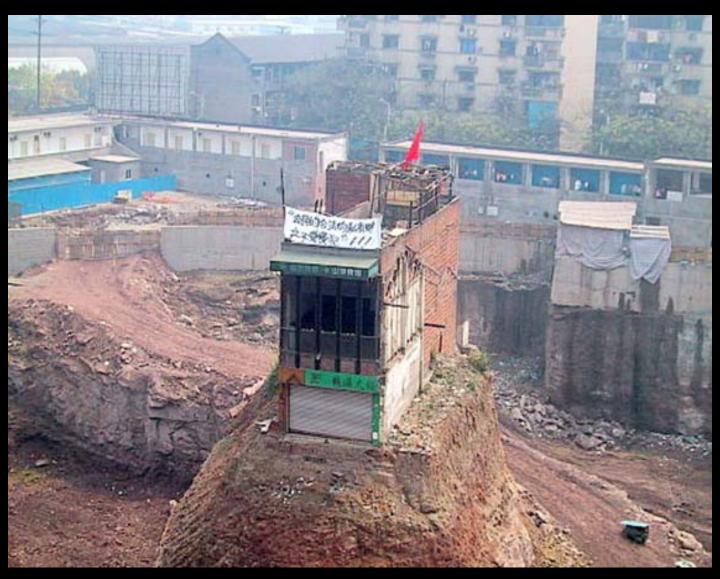




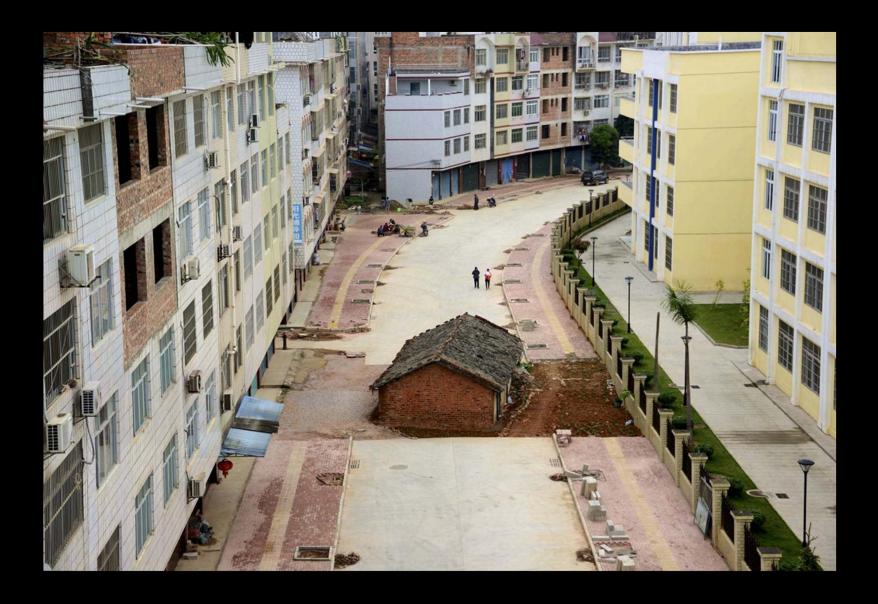


Cubity (TU Darmstadt/ Dietz Joppien)





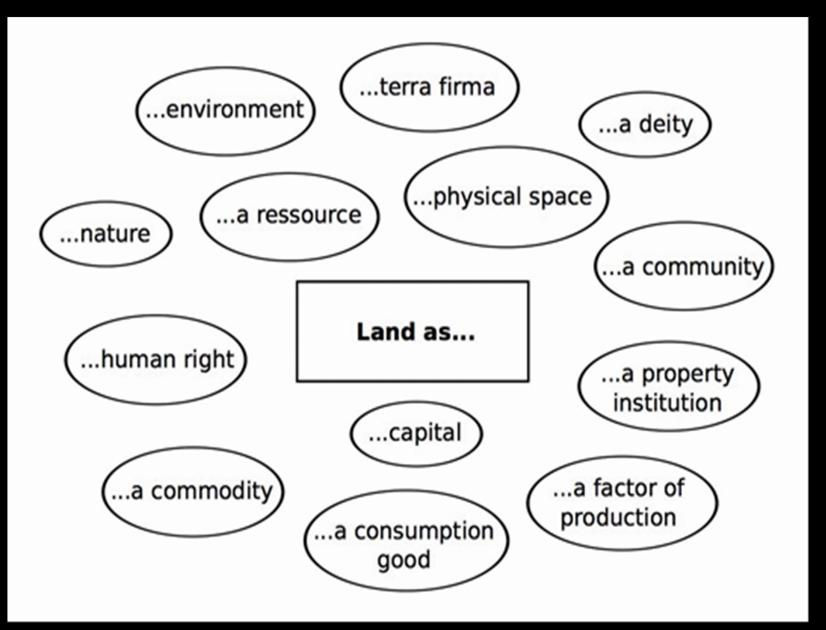
Own picture, 2014

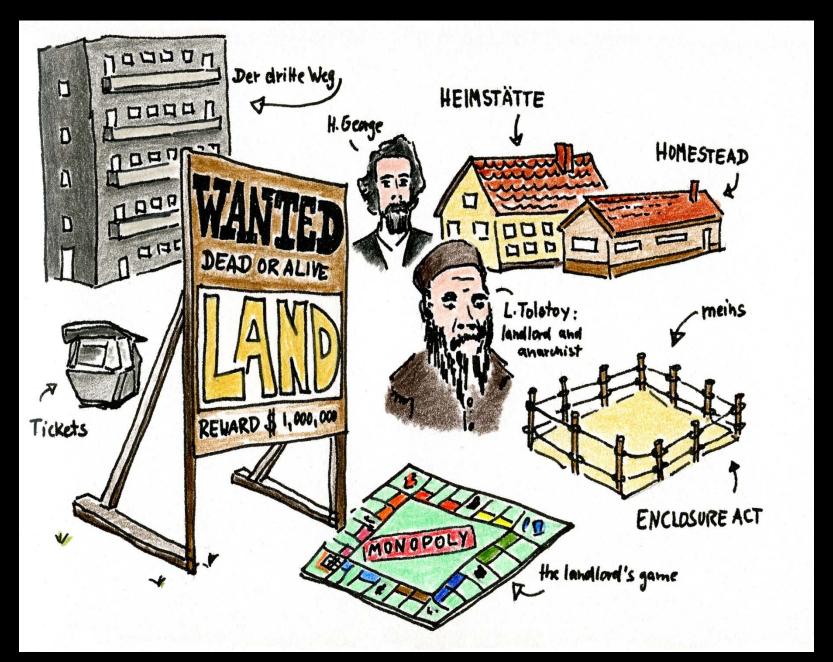


Source: Reuters 2015

## Content

- 1. Land Management and Land Policy
- 2. Contemporary challenges
- 3. Planners as "landowner's best friends" (B. Davy)
- 4. Fathers of land management and land policy
- 5. Images of land and money
- 6. Some questions...





## Land policy and land management: The concept

#### **Land Policy Objectives**

Secure assets, property and livelihoods Socio-economic development



#### **Land Policy Framework**

#### Principles:

#### Efficiency:

- · Clarity in rights
- · Simplicity in process
- Affordability
- Sustainable System

#### Equity

- · Equitable access to land processes
- Fair outcomes
- Protection for vulnerable groups

#### Accontability:

- · Clear roles and responsibilities
- · Public access to records
- · Transparent processes

#### Policy Themes / Strategy:

Land Management Land Tenure and Access Institutional Responsibilities Land Disputes Land-related Revenue

Land Markets

Other

**Enabling Platform:** 

Legislative and Institutional Framework and Capacity Building



#### Instruments / Tools:

#### Land Administration

- Land registration system
- Cadastral surveying and mapping
- · Etc.

#### Land Use Planning

- Land use maps/ zoning
- Development application/ approval
- Resettlement planning
- Spatial information strategy
   Etc.
- Spatial information

#### Property Fees and Taxes

- Tax mapping
- Valuation assessment
- Valuation system
- Tax collection
- · Etc.

#### Public Land Management

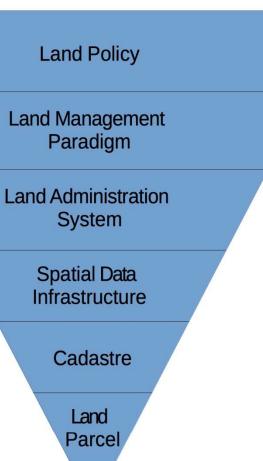
- Inventory
- Management
- Allocation
- Lease/Licence
- Sale
- Etc.

#### Dispute Resolution

- Mediation
- Court system
- Alternate dispute resolution mechanisms
- Etc.

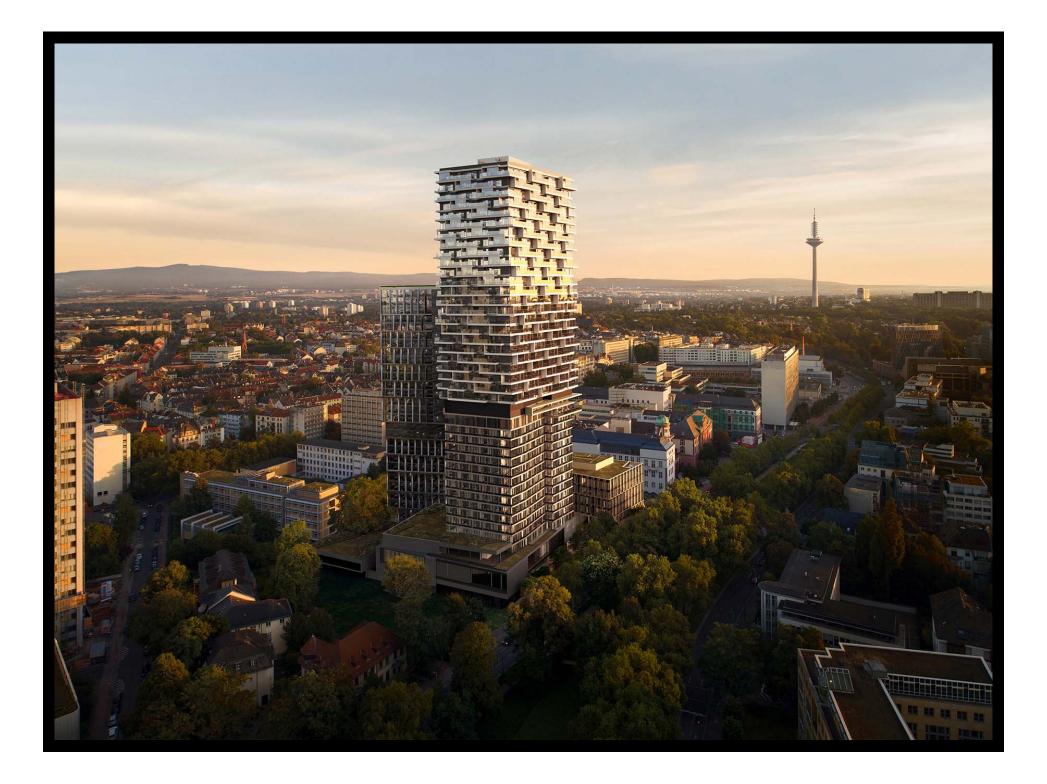
#### Land Information Management

- NSDI and ICT support
- Geodetic control
- Etc.

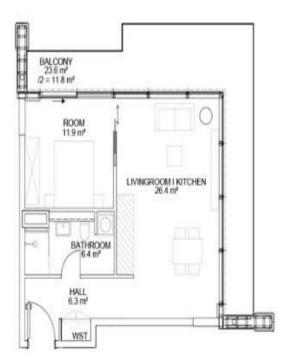


"Land in Society"









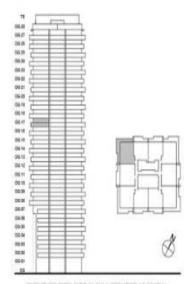


## EDEN

17th Floor - Apt. 095

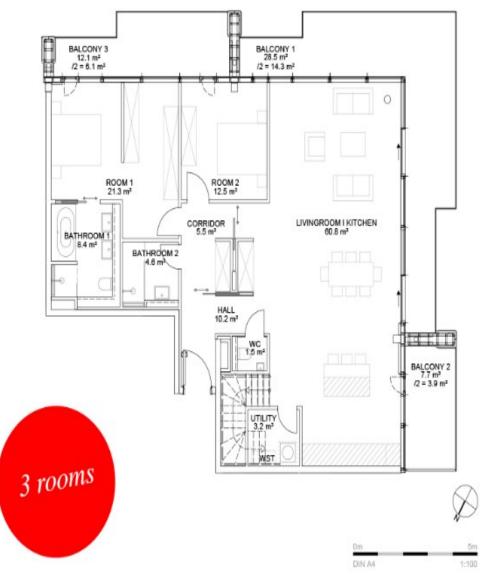
Living Room / Kitchen	26.4 m <sup>2</sup>
Room	11.9 m <sup>2</sup>
Bathroom	6.4 m <sup>2</sup>
Hall	6.3 m <sup>2</sup>
Balcony 50%	11.8 m <sup>2</sup>
	NAME OF TAXABLE PARTY.

62.8 m<sup>2</sup>



FURNITURE DISPLAYED IS ONLY PROVIDED AS SPATIAL RETERENCE FURNITURE ILE. GLOSETS, ELECTRICAL, APPLIANCESI ARE NOT INCLUDED IN THE SERVICE.



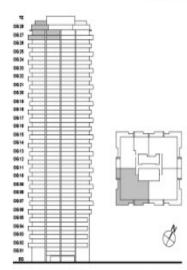


## EDEN

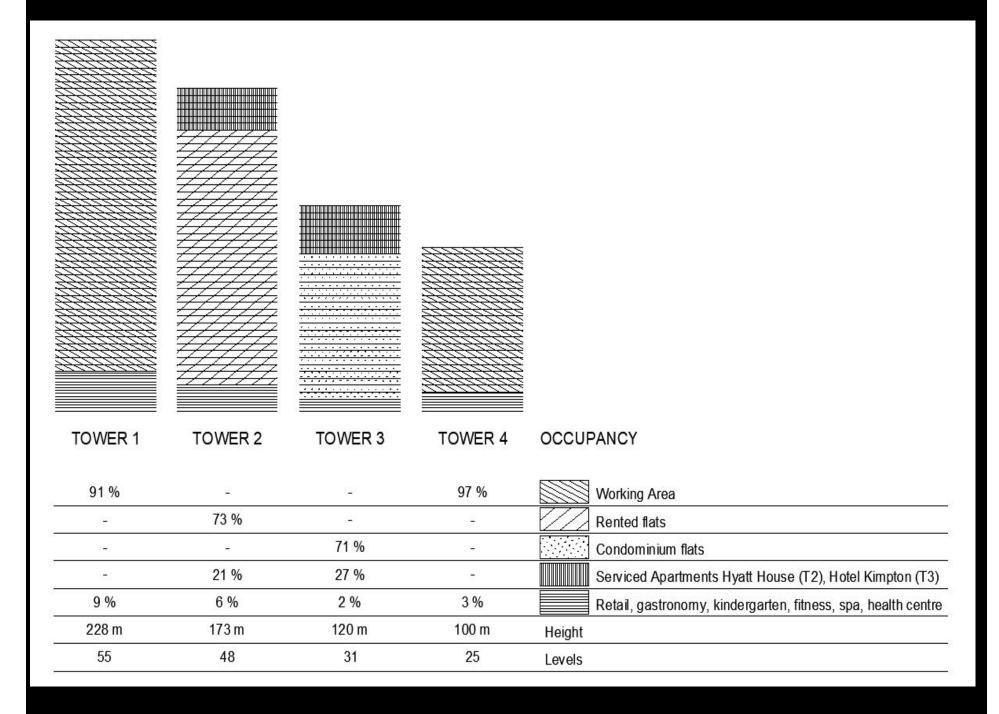
27th	F	loor	- 1	\nt	003
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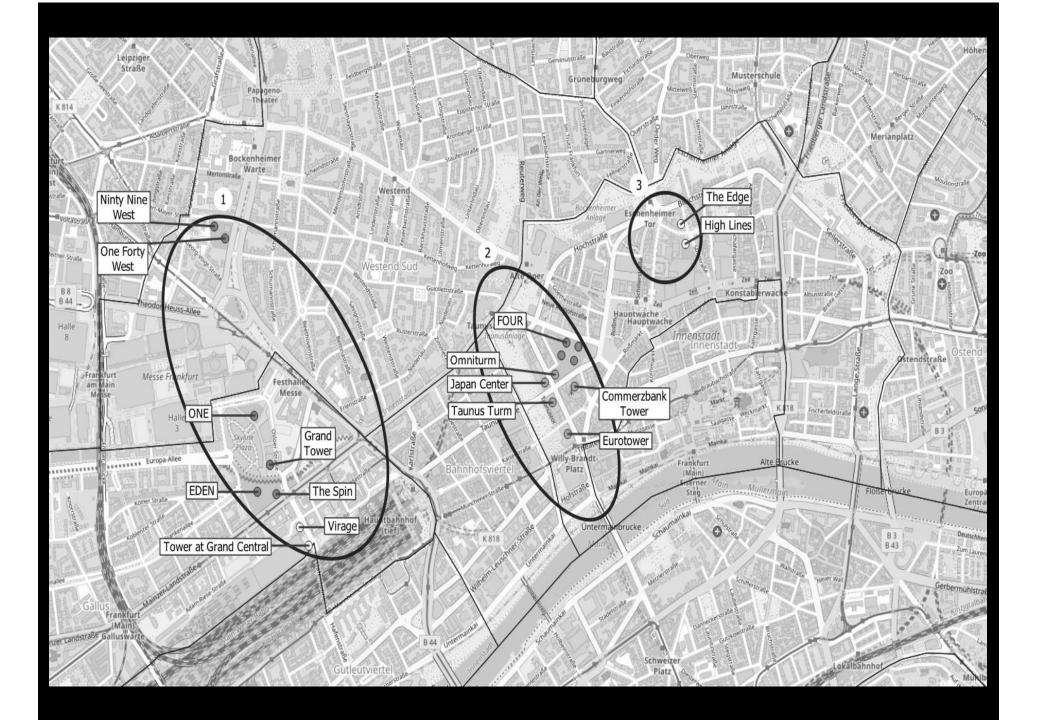
Living Room / Kitchen	60.8 m²
Room 1	21.3 m <sup>2</sup>
Room 2	12.5 m²
Bathroom 1	8.4 m <sup>2</sup>
Bathroom 2	4.6 m <sup>2</sup>
WC	1.5 m <sup>2</sup>
Hall	10.2 m <sup>2</sup>
Corridor	5.5 m <sup>2</sup>
Utility	3.2 m²
Roof exit	11.9 m²
Balcony + Terrace 50%	57.4 m²

197.3 m<sup>2</sup>



FURNITURE DEPLAYED IS ONLY PROVIDED AS SPATIAL REPERENCE, PURNITURE (I.E. GLOSETS, ELECTRICAL APPLIANCES) ARE NOT INCLUDED IN THE SERVICE





#### **Condominiums**

High rise residential building - average price per floor

suitable sale contracts 2018/2019, condominium, year of construction >2000, >15 floors, 100% sample

	1
m²]	
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pric	
Average price per floor €/[m²	
Ave	

19.530 41th floor to 47th floor

11.660 31th floor to 40th floor

9.300 21<sup>th</sup> floor to 30<sup>th</sup> floor

8.500 11<sup>th</sup> floor to 20<sup>th</sup> floor

7.540 ground floor to 10<sup>th</sup> floor

#### **Prices**

High-rise develoments in Frankfurt lead to prices of:

9.400 € /m² in CBD regions

Range in condominium high rise buildings: 7.540 EUR/m² (Ground floor – 10<sup>th</sup> floor)

```
8.500 EUR/m<sup>2</sup> (11<sup>th</sup> – 20<sup>th</sup> floor)

9.300 EUR/m<sup>2</sup> (21<sup>th</sup> floor – 30<sup>th</sup> floor)

11.660 EUR/m<sup>2</sup> (31<sup>th</sup> – 40<sup>th</sup> floor)

19.530 – 22.500 EUR/m<sup>2</sup> (Above 41<sup>th</sup> – 47<sup>th</sup> floor)
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## **Leading questions (1)**

- What is decisive for "good address generation" by high rise condominiums?
- What standards urban planning, architectural, design, use-specific, eco-logical should future high-rise projects meet?
- Are the legal constructions of the "Condominium Law" (WEG [Condominium Act]) appropriate, *enforceable* and manageable for hundreds of condominiums owned by hundreds of landowners within one single building?

## **Leading questions (2)**

- Which compensations (integration of schools, day-care centres, sports facilities, etc.) could be made to balance urban 'tensions'?
- Can residential skyscrapers meet the demand for living space of the local, mid-income population, and if so, to what extent? Which price segments can be served? Is it possible to create inexpensive living space in high-rise buildings? Which yields are to be calculated? Effect on the land value... etc.

## The "Hidden land banks" Alfred Marshall 1893: Producer's Surplus



www.mcdonalds-regensburg.de



www.independent.co.uk



www.vogue.in





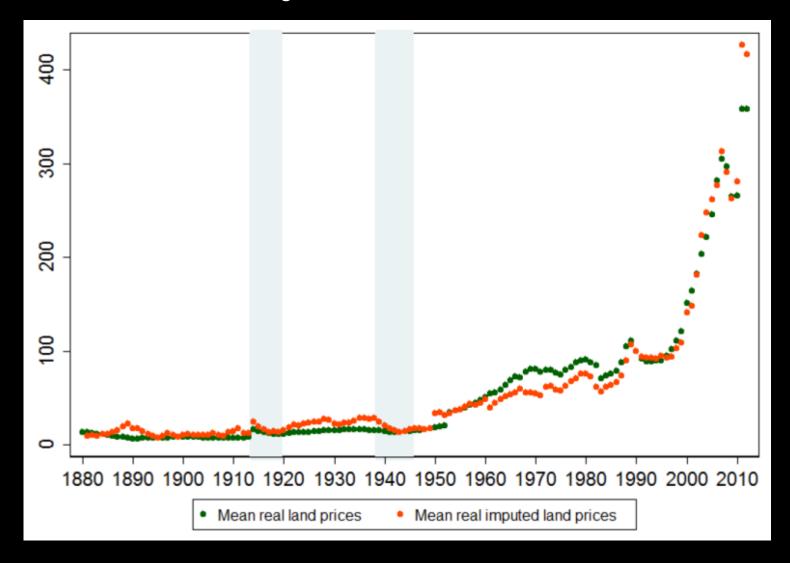




Agriculture land: 0,01-3,50 €/m²

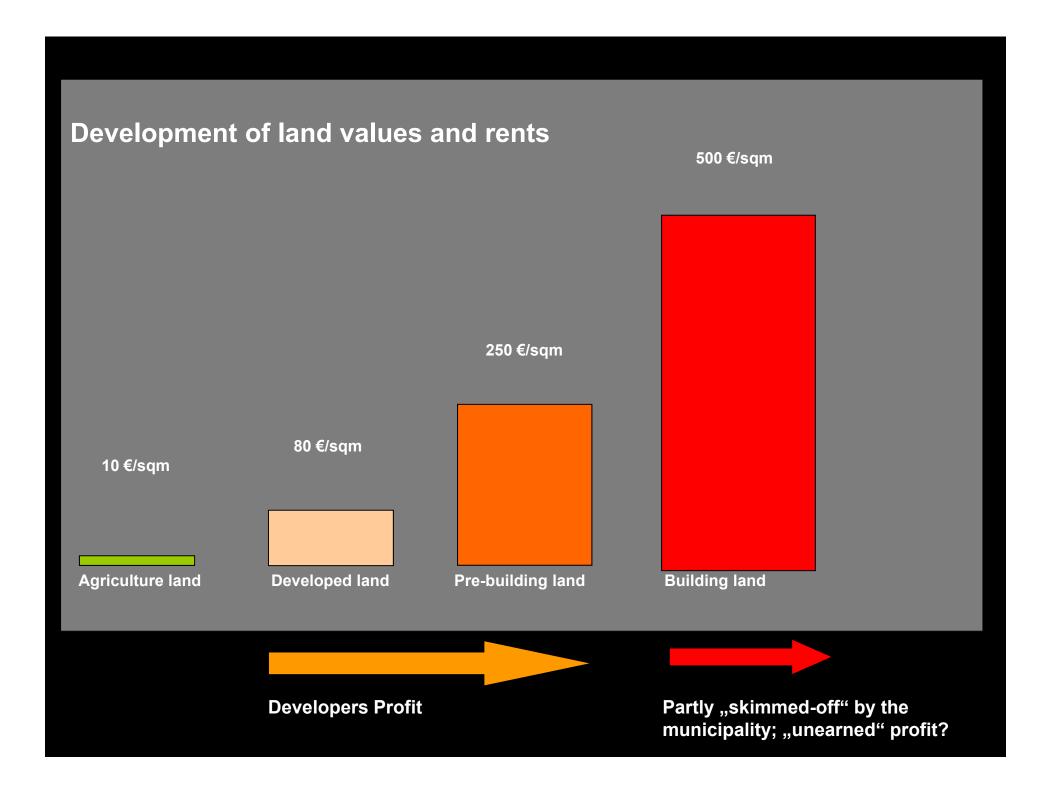
Building land: 5.000-7.000 €/m² (FSR: 1,6; location: Starnberg)

### 80% of increase of living cost is based on the rise of the land values itself!

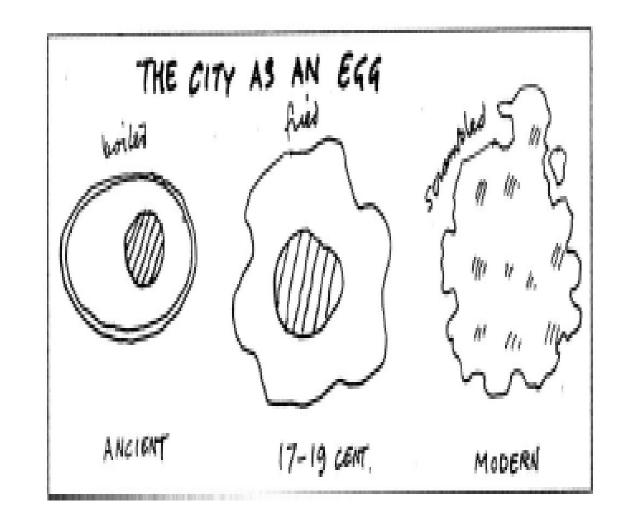


Notes: Index, 1990=100. The years of the two world wars are shown with shading. Countries included are AUS, BEL, CHE, GBR.

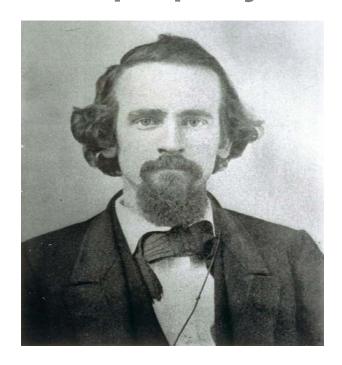
Source: Knoll et al. 2014



"The City as an Egg" metaphor diagram Cedric Price, Architect, 1934-2003



## Land property and its fathers: The Reformer



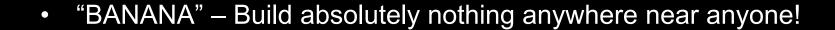
Henry George (1839-1897)



Sun Yat-sen (1866-1925)

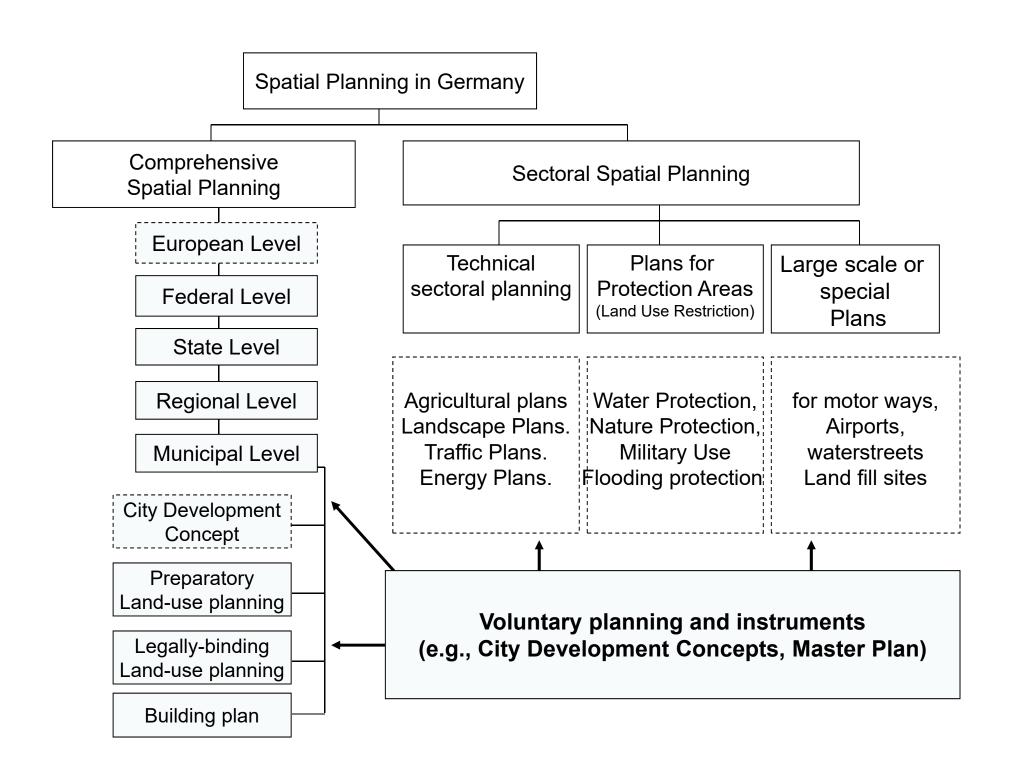
"[i]t is not necessary to confiscate land; it is only necessary to confiscate rent." (qf George: Progress and Poverty, 1879)

- LULU" Locally unwanted land use
- "NIMBY" Not in my backyard!
- "NAMBY" Not all in my backyard!
- "NIABY" Not in anybody's backyard!



- "NOPE" Not on planet earth!
- "NIMTOO" Not in my terms of office!
- "YIMBY" Yes in my backyard!
- "YIMBY-FAP" Yes in my backyard for a price

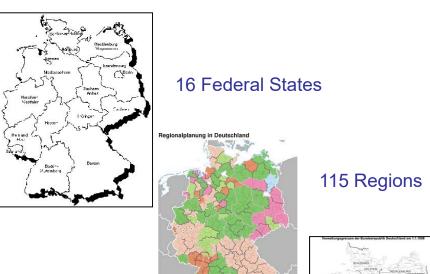




## **Spatial and Land Use Planning in Germany**

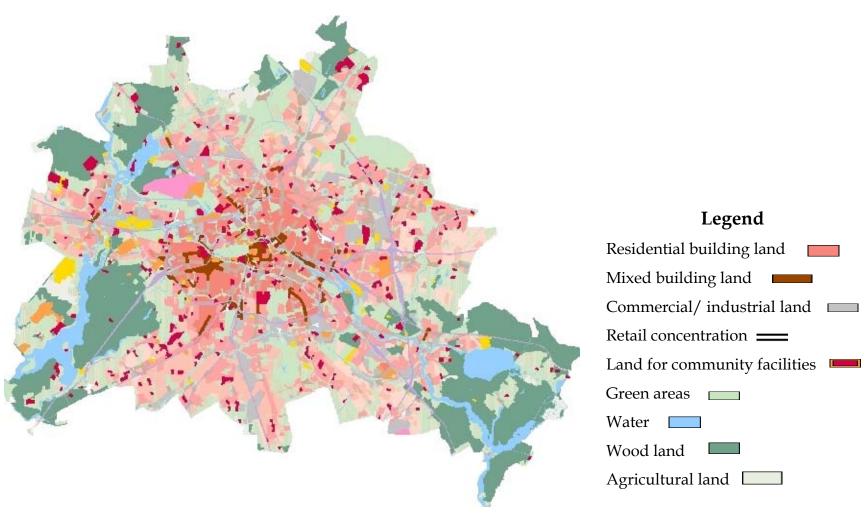


Federal Republic of Germany



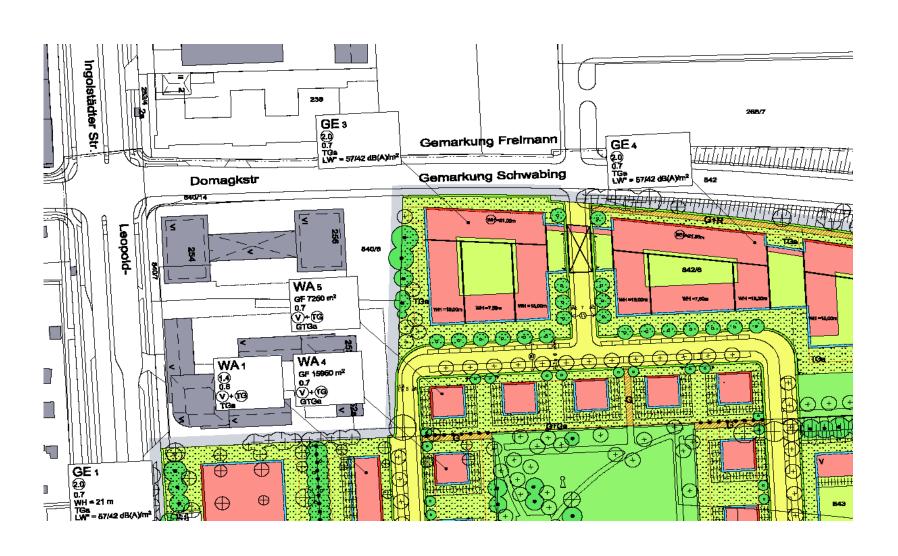
13.422 Municipalities

## Preparatory land use plan of Berlin (1994, updated)



Source: Senate Department of Urban Development and Environment 2012, modified

## Legally binding land use plan of Munich



## Confusing Terminology!

"The problem of terminology goes well beyond the definition of spatial planning. The literal translation of the names of planning institutions and instruments from one language to another can lead to ambiguity and misunderstanding. Even some of the most basic terms can have quite different connotations in different countries and regions.

For example, a "**region**" can mean an area of territory with a population of five million (as in the German *Länder* and the standard regions in the UK) or an area with a population of less than 500.000 (as in Denmark, Ireland and Finland).

Even the word "**plan**" can mean in one country an instrument which provides policy guidance and in another an instrument which effectively gives consent for building to proceed."

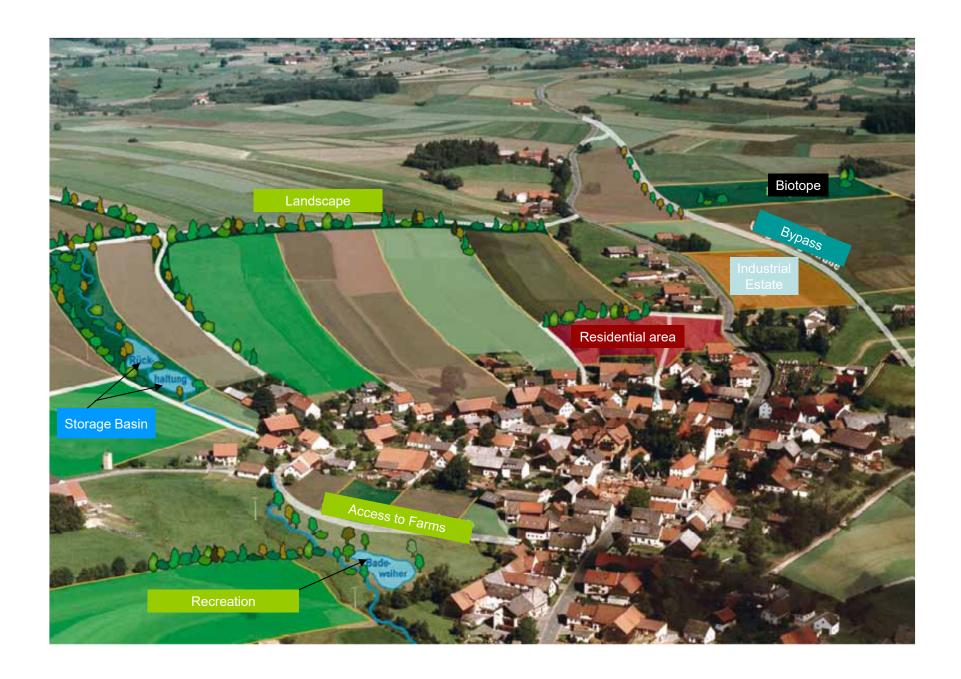
Source: EU Commission: The EU Compendium of spatial planning systems and policies, 1997

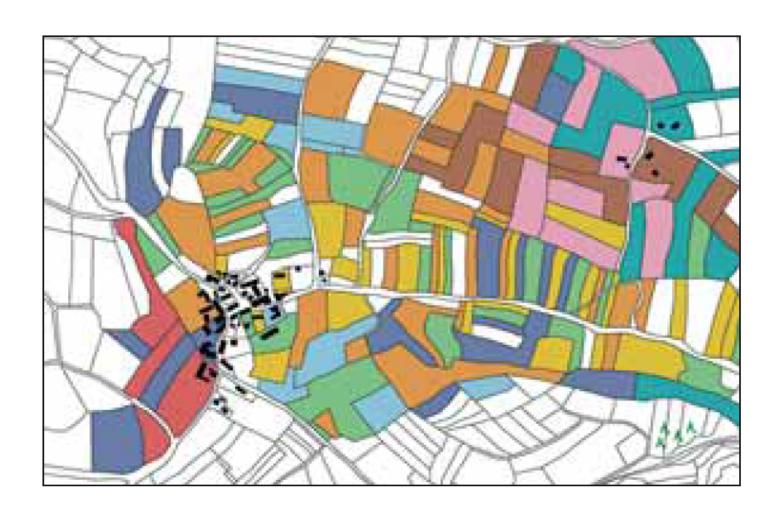
#### Federal Building Code ("Baugesetzbuch", BauGB)

#### **Objectives of planning**

#### Instruments of land use control

- Land use planning safeguards (e.g., development freeze, pre-emption law)
- Control of land use for designated purposes
- Compensation of landowners
- Land re-allocation adjustment of plot boundaries
- Expropriation (taking) of land designated for public purposes
- Development of local public infrastructure (landowners may be charged with up to 90% of the infrastructure costs)
- Special urban planning provisions (urban redevelopment)
- Real estate assessment and appraisal





# "Land readjustment"





#### **The Valuation Methods**

**Cost Method**: the value is estimated as the current cost of reproducing or replacing the improvements (including an appropriate entrepreneurial incentive or profit) minus the loss in value from depreciation plus the land value.

**Direct Comparison Method**: the value is indicated by recent sales of comparable properties in the market.

**Income Method**: the value is indicated by a property's earning power (cash flow), based on the capitalization of income.

**Development Method** (Residual Method): the value is calculated as the site value (lat. residuum) minus redevelopment costs and the developer's profit

#### "100 years of zoning"...

- social zoning
- exclusionary zoning
- form-based zoning (see Colin Rowe, Aldo Rossi et al.) in Denver, Milwaukee, Miami
- "zoning for sale"
- "rent-seeking zoning"



New York City's 1916 Zoning Ordinance

"We shape our buildings, and afterwards our buildings shape us" (Winston Churchill)

#### Form-based zoning

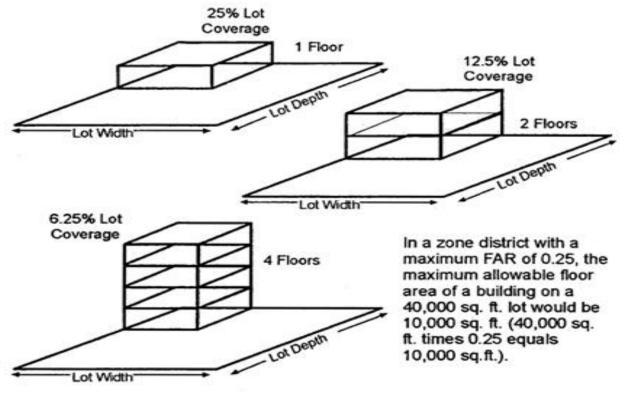


Aldo Rossi (1931-1997); Berlin, Charlottenstrasse





#### Possible Building Configurations for 0.25 FAR



NOTE: Variations may occur if upper floors are stepped back from ground level lot coverage.

Floor Area Ratio (FAR) = 

Gross Building Area (All Floors)

Lot Area

#### Meaning of "property" according to Article 14 German Basic Law

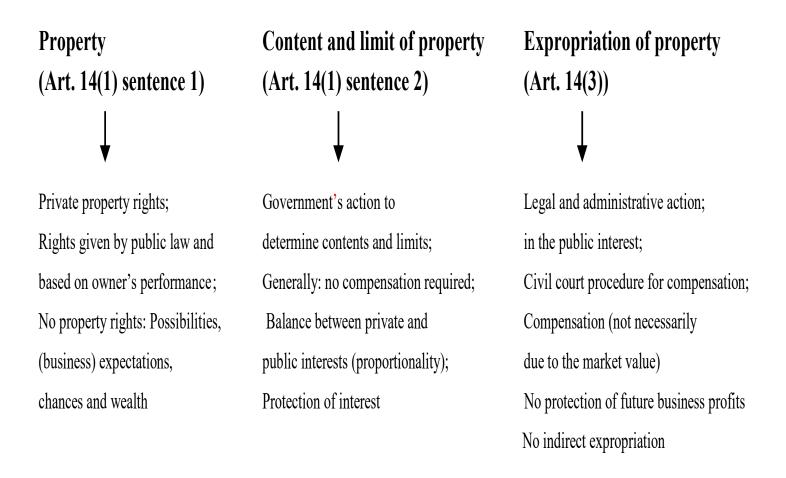
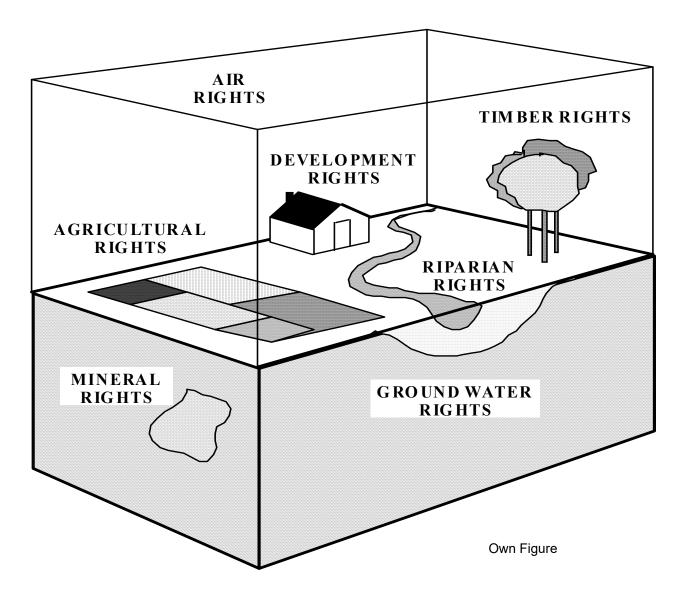
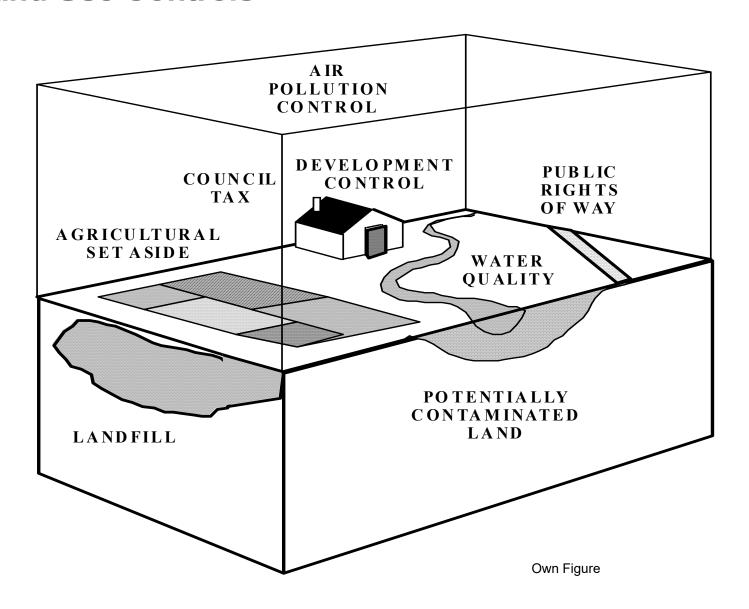


Figure 2: The construction of property according to Article 14 German Basic Law

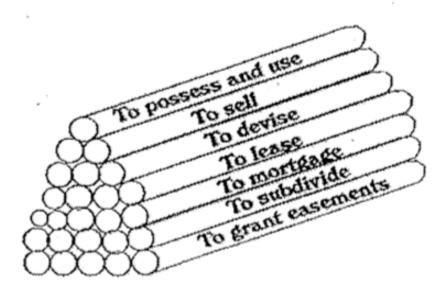
# **Property Rights**



#### **Land Use Controls**

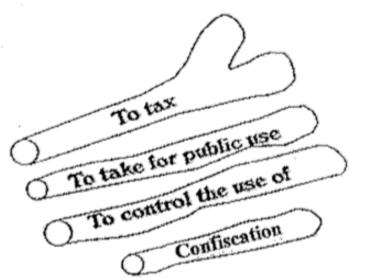


# The bundle of rights in property



Separable rights of ownership

Rights reserved to the state

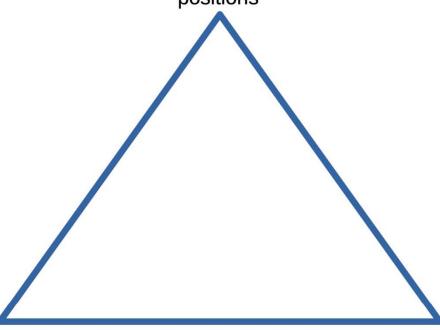


#### Interests in Land

Land administration systems are the basis for conceptualizing rights, restrictions and responsibilities related to people, policies and places

## Rights:

Registration and security of tenure positions



# Responsibilities:

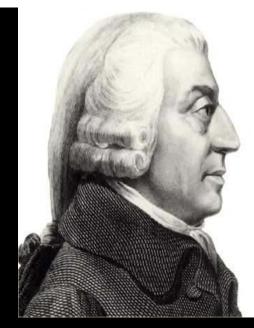
Social, ethical commitment to environmental sustainability and good husbandry

#### **Restrictions:**

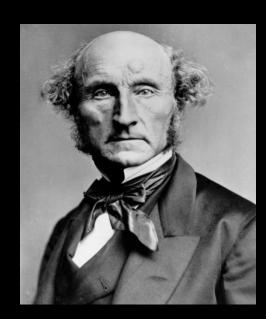
Planning and control of land use and land development



# The fathers of land policy: The classics



Adam Smith (1723-1790)



John Stuart Mill (1806-1873)

"But it is some hardship to be born into the world and to find all nature's gifts previously engrossed, and no place left for the newcomer."

(J. S. Mill: Principles of Political Economy, 1848)

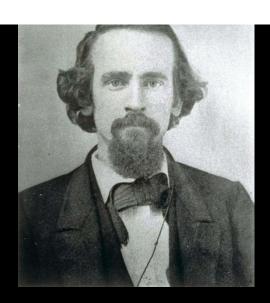
The fathers of land policy: The reformer

"[i]t is not necessary to confiscate land; it is only necessary to confiscate rent."

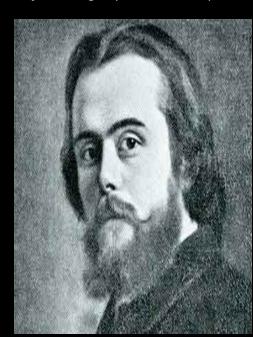
(qf George: Progress and Poverty, 1879)

"A collective property of land (...) are not only two acts of justice, they are acts of essential interest for a nation that wishes to live."

(L. Walras: Etudes d'economie sociale, Paris 1896)

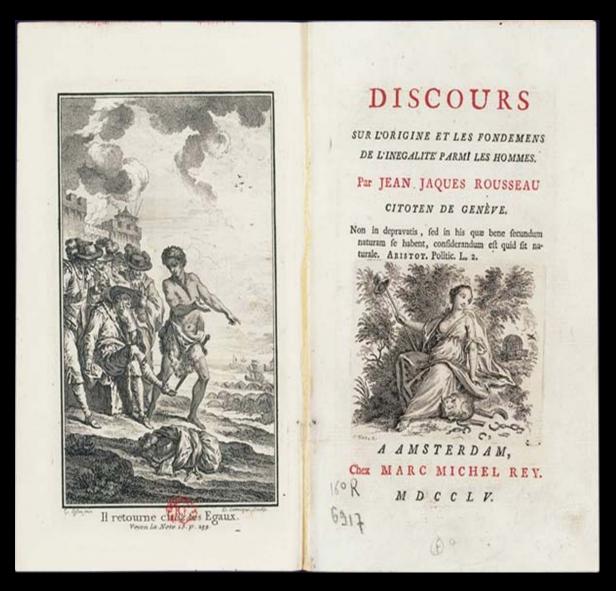


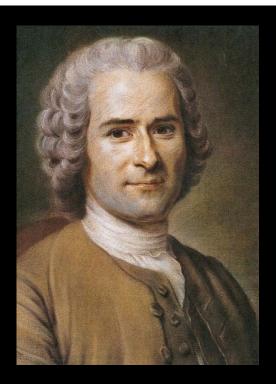
Henry George (1839-1897)



Leon Walras (1834-1910)

# Land property and its fathers: The Classics - "Control over possession and space"





Jean-Jacques Rousseau

#### Land property and its fathers: The Modernists



**Maurice Allais (1911-2010)** 



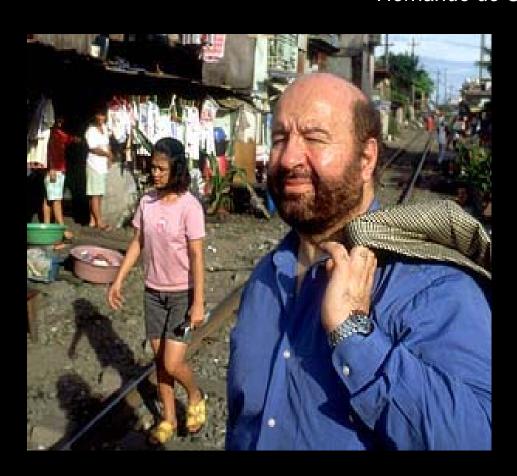
Joseph E. Stiglitz (1943-)

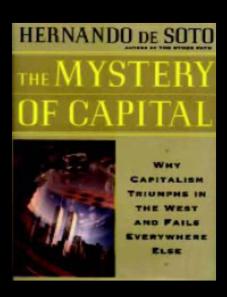
"Land does not disappear when it is taxed. Henry George, a great progressive of the late nineteenth century, argued, partly on this basis, for a *land tax*. (…) That is why it also makes sense (…) to tax *natural resource rents* at as close at 100% as possible"

(qf Stiglitz: Principles and Guidelines for Deficit Reduction, 2010).

"Civilised living in market economies is not simply due to greater prosperity but to the order that formalised property rights bring."

Hernando de Soto - 1993









Secure Owners



Citizens with mortgages



Citizens find it easier to deal with land



Less land disputes





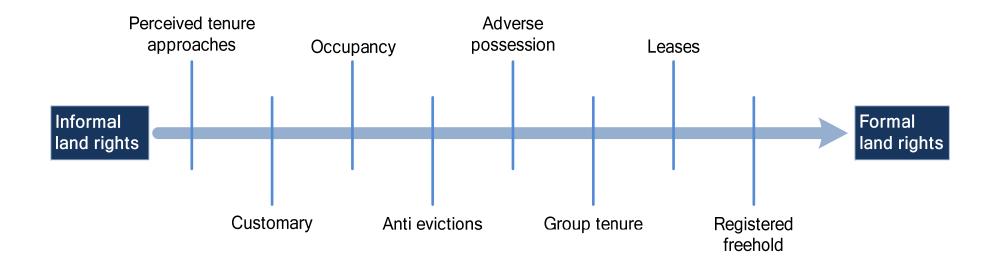
Inventory of existing situation

Land transaction controls

A tool for use across government

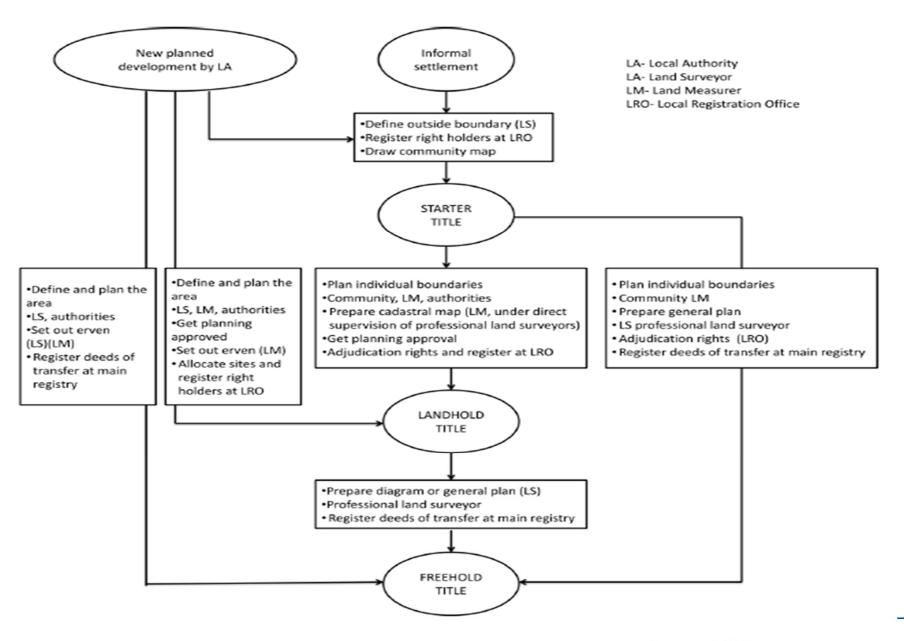


## The continuum of land rights



Source: UN-Habitat, Global Land Tool Network (GLTN), 2008

### Example Namibia: Flexible Land Tenure System

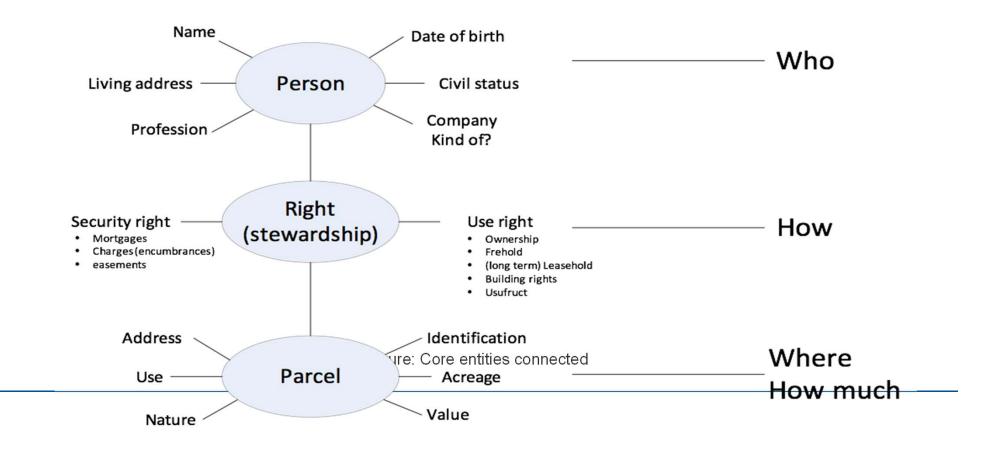


(Source: MLR)

#### Land Registration, Cadastre, and the Law

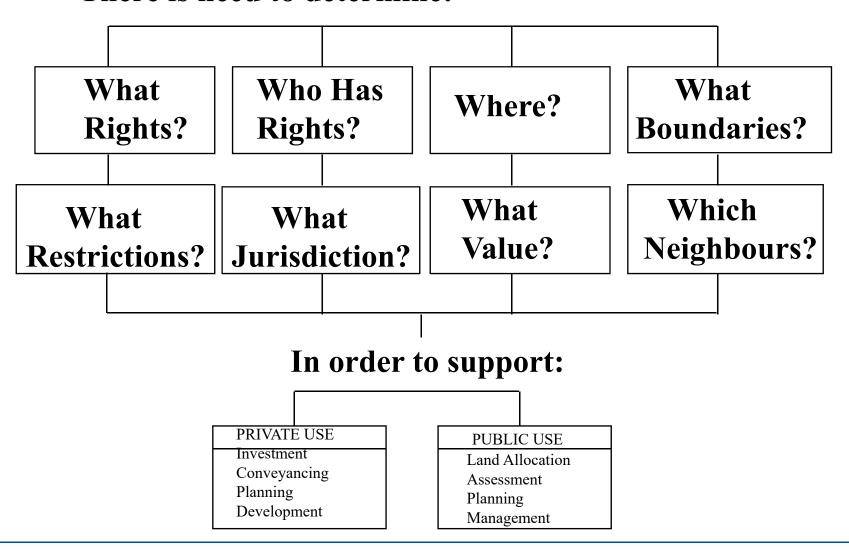
Land registration gives an answer to the question "who" and "how and cadastre It gives an answer to the questions "where" and "how much". (Henssen and Williamson 1990, p. 20.).

Contents and relation Land Registration-Cadastre (Land Recording)



#### **Land Tenure Information**

There is need to determine:



#### **Clear records??**











Photo credits: Lemmen, C.

#### **Clear records**



GeoPortal Bayern, Landesamt für Vermessung und Geoinformation



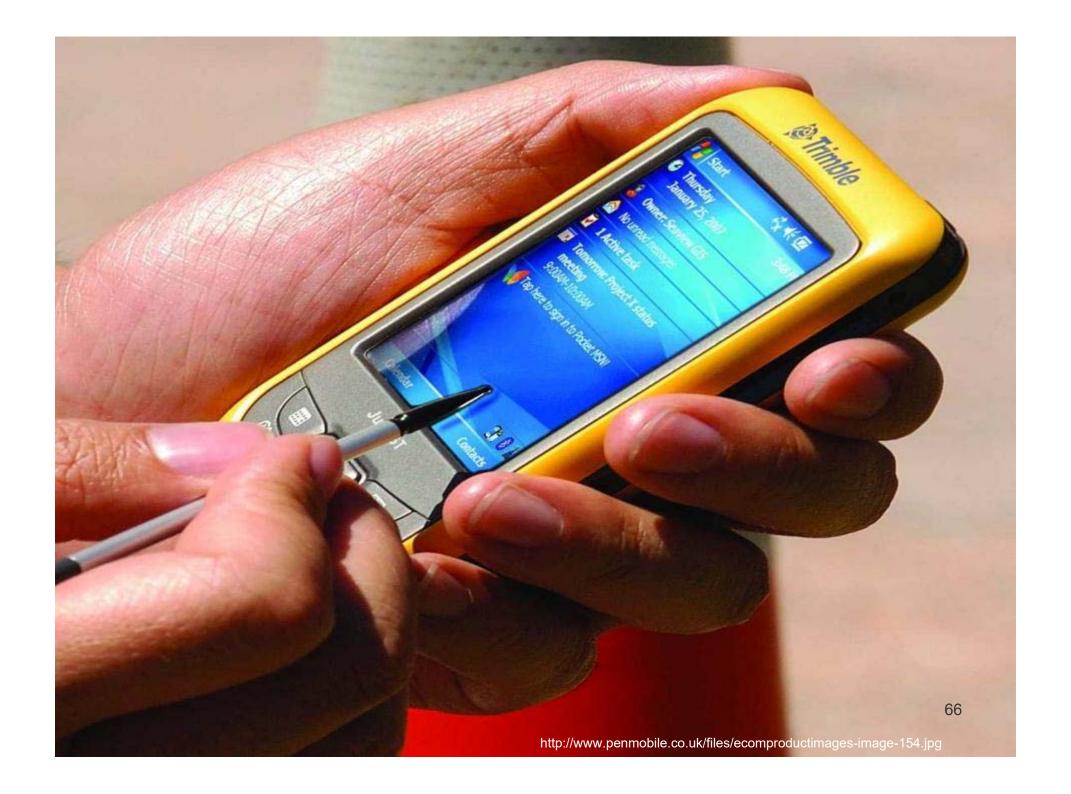
Laos. Photo credits: GIZ, Khankeo Oupravanh



Rwanda. Photo credits: Lemmen, C.



Brazil. Photo credits: GIZ, Florian Kopp



#### Current Innovations - UAV



Figure 2: Selection of UAV systems used at the Institute of Geodesy and Photogrammetry (ETH Zurich) for mapping projects.

Source: Eisenbeiss 2011

#### Globaler Status zu Landtiteln

World wide, there are around 6 billion land units (parcels)

30 % are recognized and registered

30 % are recognized, but not registered

40 % are informal (or illegal) with no recognition

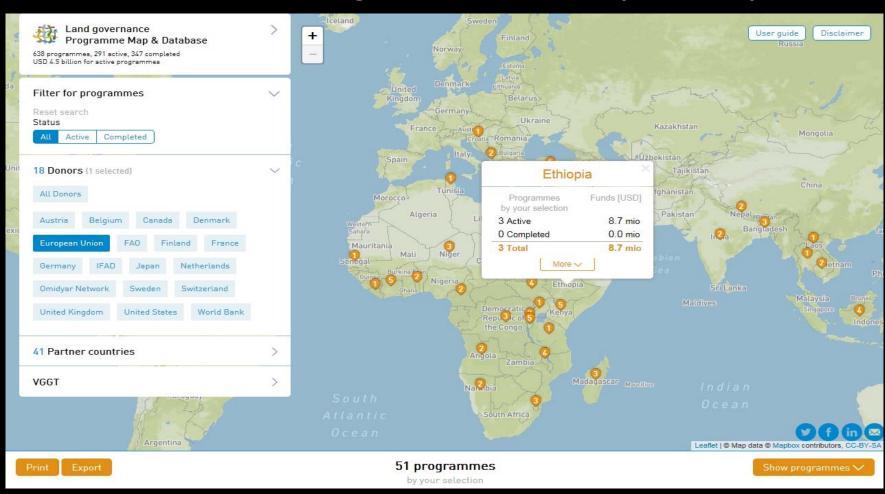
Total: Private property 30 %, Public 50 %, common property 20 %

2013: 1,2 billion people live in slums

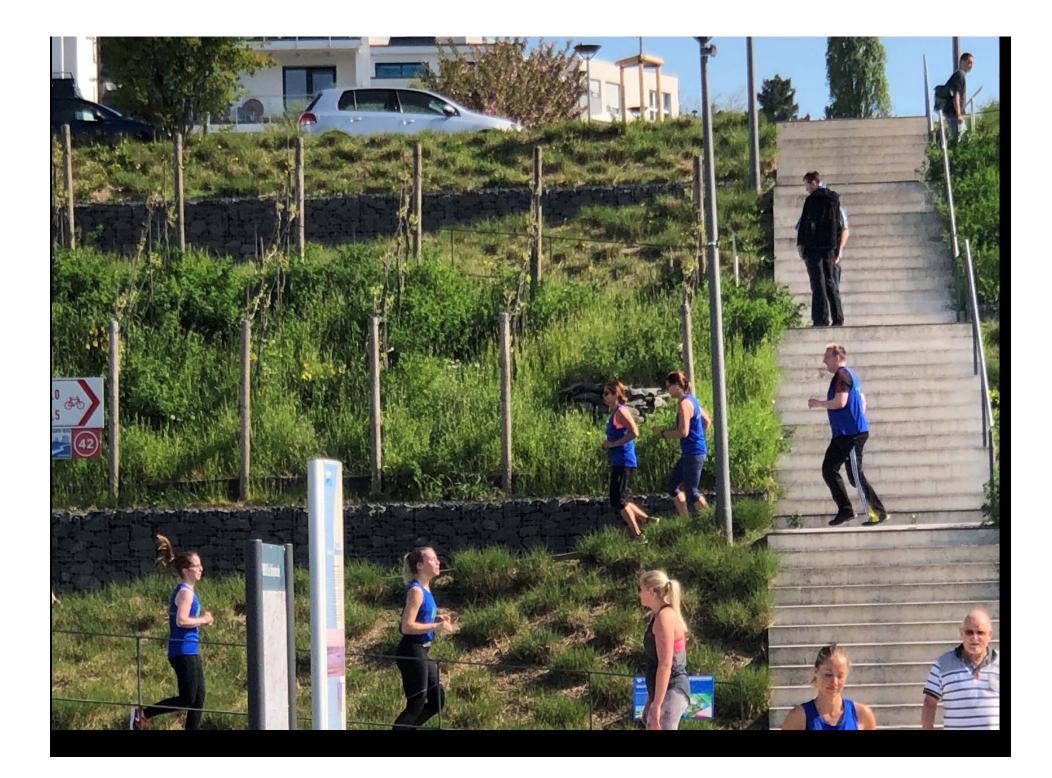
2020: up to 2 billion will live in slums



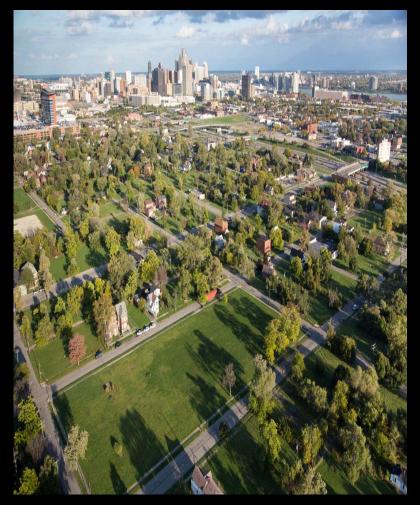
# **Global Donor Working Group on Land (GDWGL)**



Quelle: https://landgov.donorplatform.org/



# "Edge City"





"Edge City" (vgl. Robert Fishman 1991); "Edgeless City" (Lang 2003)

Aerial Fotos: Alex S. MacLean

#### THE TEVELSE "VALUE Stallease





Before After

example: Eisenhüttenstadt, Brandenburg

# "Demography...?"

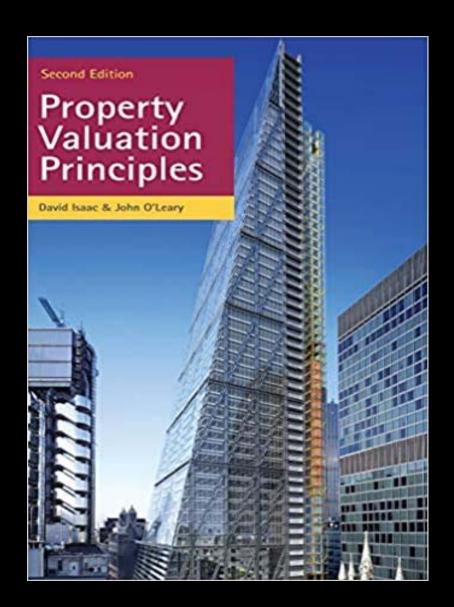


# property valuation



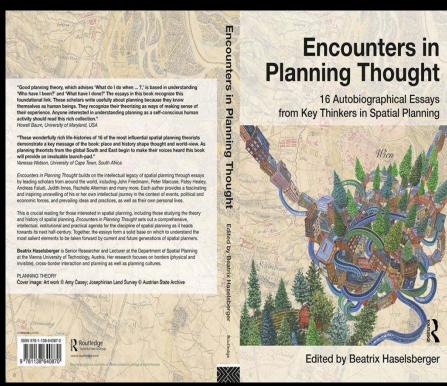
douglas scarrett and sylvia osborn





## Finally: ... The world of planners





- "In a world where the majority of humanity lives in cities the hubs of economies, cultures and political decisions we have a profession of the future" (Rachelle Alterman)
- "Places matter: Creativity, Culture, Planning and the land rent" (Klaus Kunzmann)
- "Development projects really matter ("spot zoning"), and granting exceptions to plans was the rule in the U.S" (Andreas Faludi)

#### **Assignment 1:**

- Would planning be easier if there were no private land ownership?
- Describe the land management system in your country/region/town: planning scheme, system of property, land administration;
- Choose an interesting case study